

#### **INSURANCE REGULATORY AUTHORITY**

#### REQUEST FOR PROPOSALS (RFP)

TENDER NO: IRA/181/2019-2020

#### PROVISION OF CONSULTANCY SERVICES FOR ENTEND OF FRAUD ANALYSIS

## P.O. BOX 43505-00100 NAIROBI.

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E-mail: procurement@ira.go.ke; Website: http://www.ira.go.ke

FEBRUARY, 2020

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#### SECTION I: LETTER OF INVITATION

TO: (Name and Address of Consultants)

18th February, 2020

Dear Sir/Madam,

TENDER NO. : IRA/181/2019-2020

TENDER NAME: PROVISION OF CONSULTANCY SERVICES FOR EXTEND

OF FRAUD MANALYSIS

1.1 The Insurance Regulatory Authority (IRA) invites proposals from qualified researchers to carry out Consultancy Services for Extend of Fraud Analysis. The scope of services is detailed in the terms of reference.

1.2 The Request for Proposals (RFP) includes the following documents:

Section I - Letter of invitation

Section II - Information to consultants

Appendix to Consultants information

Section III - Terms of Reference Section IV - Technical proposals Section V - Financial proposal

Section VI - Standard Contract Form

1.3 Interested candidates may obtain further information from and inspect the Tender documents at the Insurance Regulatory Authority offices (Procurement Office) at Zep-Re Place, Longonot, Upper Hill, (Tenth Floor) Nairobi during normal working hours and/or downloaded from the Authority's website at <a href="https://www.ira.go.ke">https://www.ira.go.ke</a> or the Public Procurement Information Portal <a href="https://www.ira.go.ke">www.tenders.go.ke</a> free of charge.

Interested and eligible bidders are required to download the tender document from the websites free of charge and immediately email their names and contact details to: <a href="mailto:procurement@ira.go.ke">procurement@ira.go.ke</a> for purposes of any clarification communication or addenda.

Prices quoted should be inclusive of all taxes and delivery costs and shall remain valid for a period of **90** days from the closing date of the tender.

1.5 Completed tender documents are to be enclosed in plain sealed envelopes, marked with the tender number and tender name and be deposited in the Tender Box at Insurance Regulatory Authority Offices on 10<sup>th</sup> Floor, Zep Re Place, Longonot Road, Upperhill, Nairobi or be addressed to:

Chief Executive Officer, Insurance Regulatory Authority, 10<sup>th</sup> Floor Zep Re Place, Longonot Road, Upperhill, P.O. Box 43505 – 00100 Nairobi, Kenya Telephone: +254-20-499600

Email: procurement@ira.go.ke; Website: http://www.ira.go.ke

so as to be received on or before 4th March, 2020 at 11:00 a.m.

- Tenders will be opened immediately thereafter in the presence of the bidders representatives who choose to attend the opening on the 4th March, 2020, at 11:00 a.m. Late submission of proposals shall be rejected.
- 1.7 IRA is a Corruption free organization. Any corruption attempt, pressure, or influence should be reported to the C.E.O. on the address provided in clause 1.4 above or e-mail: ethics@ira.go.ke
- 1.8 Upon receipt, please inform us:
  - (a) that you have received the letter of invitation;
  - (b) whether or not you will submit a proposal for the assignment,

Yours sincerely,

FELIX K. CHELIMO MANAGER, PROCUREMENT FOR: INSURANCE REGULATORY AUTHORITY

#### SECTION II: INFORMATION TO CONSULTANTS (ITC)

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#### SECTION II: INFORMATION TO CONSULTANTS (ITC)

#### 2.1 Introduction

- 2.1.1 The Client named the Appendix to "ITC" will select a firm among those invited to submit a proposal, in accordance with the method of selection detailed in the appendix. The method of selection shall be as indicated by the procuring entity in the Appendix.
- 2.1.2 The consultants are invited to submit a Technical Proposal and a Financial Proposal, or a Technical Proposal only, as specified in the Appendix "ITC" for consulting services required for the assignment named in the said Appendix. A Technical Proposal only may be submitted in assignments where the Client intends to apply standard conditions of engagement and scales of fees for professional services which are regulated as is the case with Building and Civil Engineering Consulting services. In such a case the highest ranked firm of the technical proposal shall be invited to negotiate a contract on the basis of scale fees. The proposal will be the basis for Contract negotiations and ultimately for a signed Contract with the selected firm.
- 2.1.3 The consultants must familiarize themselves with local conditions and take them into account in preparing their proposals. To obtain first hand information on the assignment and on the local conditions, consultants are encouraged to liaise with the Client regarding any information that they may require before submitting a proposal and to attend a pre-proposal conference where applicable. Consultants should contact the officials named in the Appendix "ITC" to arrange for any visit or to obtain additional information on the pre-proposal conference. Consultants should ensure that these officials are advised of the visit in adequate time to allow them to make appropriate arrangements.
- 2.1.4 The Procuring entity will provide the inputs specified in the Appendix "ITC", assist the firm in obtaining licenses and permits needed to carry out the services and make available relevant project data and reports.
- 2.1.5 Please note that (i) the costs of preparing the proposal and of negotiating the Contract, including any visit to the Client are not reimbursable as a direct cost of the assignment; and (ii) the Client is not bound to accept any of the proposals submitted.
- 2.1.6 The procuring entity's employees, committee members, board members and their relative (spouse and children) are not eligible to participate.
- 2.1.7 The price to be changed for the tender document shall not exceed Kshs.1, 000/=.

2.1.8 The procuring entity shall allow the tenderer to review the tender document free of charge before purchase.

#### 2.2 Clarification and Amendment of RFP Documents

- 2.2.1 Consultants may request a clarification of any of the RFP documents only up to three [3] days before the proposal submission date. Any request for clarification must be sent in writing by paper mail, cable, telex, facsimile or electronic mail to the Client's address indicated in the Appendix "ITC". The Client will respond by cable, telex, facsimile or electronic mail to such requests and will send written copies of the response (including an explanation of the query but without identifying the source of inquiry) to all invited consultants who intend to submit proposals.
- 2.2.2 At any time before the submission of proposals, the Client may for any reason, whether at his own initiative or in response to a clarification requested by an invited firm, amend the RFP. Any amendment shall be issued in writing through addenda. Addenda shall be sent by mail, cable, telex or facsimile to all invited consultants and will be binding on them. The Client may at his discretion extend the deadline for the submission of proposals.

#### 2.3 Preparation of Technical Proposal

- 2.3.1 The Consultants proposal shall be written in English language
- **2.3.2** In preparing the Technical Proposal, consultants are expected to examine the documents constituting this RFP in detail. Material deficiencies in providing the information requested may result in rejection of a proposal.
- **2.3.3** While preparing the Technical Proposal, consultants must give particular attention to the following:
  - (i) If a firm considers that it does not have all the expertise for the assignment, it may obtain a full range of expertise by associating with individual consultant(s) and/or other firms or entities in a joint venture or sub-consultancy as appropriate. Consultants shall not associate with the other consultants invited for this assignment. Any firms associating in contravention of this requirement shall automatically be disqualified.
  - (ii) For assignments on a staff-time basis, the estimated number of professional staff-time is given in the Appendix. The proposal shall however be based on the number of professional staff-time estimated by the firm.

- (iii) It is desirable that the majority of the key professional staff proposed be permanent employees of the firm or have an extended and stable working relationship with it.
- (iv) Proposed professional staff must as a minimum, have the experience indicated in Appendix, preferably working under conditions similar to those prevailing in Kenya.
- (v) Alternative professional staff shall not be proposed and only one Curriculum Vitae (CV) may be submitted for each position.
- **2.3.4** The Technical Proposal shall provide the following information using the attached Standard Forms;
  - (i) A brief description of the firm's organization and an outline of recent experience on assignments of a similar nature. For each assignment the outline should indicate *inter alia*, the profiles of the staff proposed, duration of the assignment, contract amount and firm's involvement.
  - (ii) Any comments or suggestions on the Terms of Reference, a list of services and facilities to be provided by the Client.
  - (iii) A description of the methodology and work plan for performing the assignment.
  - (iv) The list of the proposed staff team by specialty, the tasks that would be assigned to each staff team member and their timing.
  - (v) CVs recently signed by the proposed professional staff and the authorized representative submitting the proposal. Key information should include number of years working for the firm/entity and degree of responsibility held in various assignments during the last ten (10) years.
  - (vi) Estimates of the total staff input (professional and support staff staff-time) needed to carry out the assignment supported by bar chart diagrams showing the time proposed for each professional staff team member.
  - (vii) A detailed description of the proposed methodology, staffing and monitoring of training, if Appendix "A" specifies training as a major component of the assignment.
  - (viii) Any additional information requested in Appendix "A".
- **2.3.5** The Technical Proposal shall not include any financial information.

#### 2.4 Preparation of Financial Proposal

- 2.4.1 In preparing the Financial Proposal, consultants are expected to take into account the requirements and conditions outlined in the RFP documents. The Financial Proposal should follow Standard Forms (Section D). It lists all costs associated with the assignment including; (a) remuneration for staff (in the field and at headquarters), and; (b) reimbursable expenses such as subsistence (per diem, housing), transportation (international and local, for mobilization and demobilization), services and equipment (vehicles, office equipment, furniture, and supplies), office rent, insurance, printing of documents, surveys, and training, if it is a major component of the assignment. If appropriate these costs should be broken down by activity.
- 2.4.2 The Financial Proposal should clearly identify as a separate amount, the local taxes, duties, fees, levies and other charges imposed under the law on the consultants, the sub-consultants and their personnel, unless Appendix "A" specifies otherwise.
- 2.4.3 Consultants shall express the price of their services in Kenya Shillings.
- 2.4.4 Commissions and gratuities, if any, paid or to be paid by consultants and related to the assignment will be listed in the Financial Proposal submission Form.
- 2.4.5 The Proposal must remain valid for 90 days after the submission date. During this period, the consultant is expected to keep available, at his own cost, the professional staff proposed for the assignment. The Client will make his best effort to complete negotiations within this period. If the Client wishes to extend the validity period of the proposals, the consultants shall agree to the extension.

#### 2.5 Submission, Receipt, and Opening of Proposals

- 2.5.1 The original proposal (Technical Proposal and, if required, Financial Proposal; see para. 1.2) shall be prepared in indelible ink. It shall contain no interlineation or overwriting, except as necessary to correct errors made by the firm itself. Any such corrections must be initialed by the persons or person authorized to sign the proposals.
- 2.5.2 For each proposal, the consultants shall prepare the number of copies indicated in Appendix "A". Each Technical Proposal and Financial Proposal shall be marked "ORIGINAL" or "COPY" as appropriate. If there are any discrepancies between the original and the copies of the proposal, the original shall govern.

- 2.5.3 The original and all copies of the Technical Proposal shall be placed in a sealed envelope clearly marked "TECHNICAL PROPOSAL," and the original and all copies of the Financial Proposal in a sealed envelope clearly marked "FINANCIAL PROPOSAL" and warning: "DO NOT OPEN WITH THE TECHNICAL PROPOSAL". Both envelopes shall be placed into an outer envelope and sealed. This outer envelope shall bear the submission address and other information indicated in the Appendix "ITC" and be clearly marked, "DO NOT OPEN, EXCEPT IN PRESENCE OF THE OPENING COMMITTEE."
- 2.5.4 The completed Technical and Financial Proposals must be delivered at the submission address on or before the time and date stated in the Appendix "ITC". Any proposal received after the closing time for submission of proposals shall be returned to the respective consultant unopened.
- 2.5.5 After the deadline for submission of proposals, the Technical Proposal shall be opened immediately by the opening committee. The Financial Proposal shall remain sealed and deposited with a responsible officer of the client department up to the time for public opening of financial proposals.

#### 2.6 Proposal Evaluation General

- 2.6.1 From the time the bids are opened to the time the Contract is awarded, if any consultant wishes to contact the Client on any matter related to his proposal, he should do so in writing at the address indicated in the Appendix "ITC". Any effort by the firm to influence the Client in the proposal evaluation, proposal comparison or Contract award decisions may result in the rejection of the consultant's proposal.
- 2.6.2 Evaluators of Technical Proposals shall have no access to the Financial Proposals until the technical evaluation is concluded.

#### 2.7 Evaluation of Technical Proposal

- 2.7.1 A Peer Review Committee appointed by the Client shall evaluate the winning proposal that shall have passed the technical and financial evaluation.
- 2.7.2 A tender evaluation Committee appointed by the Client shall evaluate the proposals on the basis of their responsiveness to the Terms of Reference, applying the evaluation criteria as follows:

	Points
(i) Specific experience of the consultant	
related to the assignment	(5-10)
(ii) Adequacy of the proposed work plan and	
methodology in responding to the terms of reference	(20-40)
(iii)Qualifications and competence of	,
the key staff for the assignment	(30-40)
(iv) Suitability to the transfer of Technology	,

#### Total Points 100

Each responsive proposal will be given a technical score (St). A proposal shall be rejected at this stage if it does not respond to important aspects of the Terms of Reference or if it fails to achieve the minimum technical score indicated in the Appendix "ITC".

#### 2.8 Public Opening and Evaluation of Financial Proposal

- 2.8.1 After Technical Proposal evaluation, the Client shall notify those consultants whose proposals did not meet the minimum qualifying mark or were considered non-responsive to the RFP and Terms of Reference, indicating that their Financial Proposals will be returned after completing the selection process. The Client shall simultaneously notify the consultants who have secured the minimum qualifying mark, indicating the date and time set for opening the Financial Proposals and stating that the opening ceremony is open to those consultants who choose to attend. The opening date shall not be sooner than two (2) days after the notification date. The notification may be sent by registered letter, cable, telex, facsimile or electronic mail.
- 2.8.2 The Financial Proposals shall be opened publicly in the presence of the consultants' representatives who choose to attend. The name of the consultant, the technical. Scores and the proposed prices shall be read aloud and recorded when the Financial Proposals are opened. The Client shall prepare minutes of the public opening.
- 2.8.3 The evaluation committee will determine whether the financial proposals are complete (i.e. whether the consultant has costed all the items of the corresponding Technical Proposal and correct any computational errors. The cost of any unpriced items shall be assumed to be included in other costs in the proposal. In all cases, the total price of the Financial Proposal as submitted shall prevail.
- 2.8.4 While comparing proposal prices between local and foreign firms participating in a selection process in financial evaluation of Proposals, firms incorporated in Kenya where indigenous Kenyans own 51% or more of the share capital shall be allowed a 10% preferential bias in proposal prices. However, there shall be no such preference in the technical evaluation of the tenders. Proof of local incorporation and citizenship shall be required before the provisions of this sub-clause are applied. Details of such proof shall be attached by the Consultant in the financial proposal.
- 2.8.5 The formulae for determining the Financial Score (Sf) shall, unless an alternative formulae is indicated in the Appendix "ITC", be as follows:-Sf = 100 X  $^{\rm FM}/_{\rm F}$  where Sf is the financial score; Fm is the lowest priced financial

proposal and F is the price of the proposal under consideration. Proposals will be ranked according to their combined technical (St) and financial (Sf) scores using the weights (T=the weight given to the Technical Proposal: P= the weight given to the Financial Proposal; T + p = I) indicated in the Appendix. The combined technical and financial score, S, is calculated as follows:- $S = St \times T\% + Sf \times P\%$ . The firm achieving the highest combined technical and financial score will be invited for negotiations.

- 2.8.6 The tender evaluation committee shall evaluate the tender within 30 days of from the date of opening the tender.
- 2.8.7 For this consultancy assignment, price variations shall not be allowed.
- 2.8.8 Where contract price variation is allowed, the variation shall not exceed 10% of the original contract price
- 2.8.9 Price variation requests shall be processed by the procuring entity within 30 days of receiving the request.

#### 2.9 Negotiations

- 2.9.1 Negotiations should there be any will be held at the clients offices. The aim is to reach agreement on all points and sign a contract.
- 2.9.2 Negotiations will include a discussion of the Technical Proposal, the proposed methodology (work plan), staffing, quoted prices and any suggestions made by the firm to improve the Terms of Reference. The Client and firm will then work out final Terms of Reference, staffing and bar charts indicating activities, staff periods in the field and in the head office, staff-months, logistics and reporting. The agreed work plan and final Terms of Reference will then be incorporated in the "Description of Services" and form part of the Contract. Special attention will be paid to getting the most the firm can offer within the available budget and to clearly defining the inputs required from the Client to ensure satisfactory implementation of the assignment.
- 2.9.3 Unless there are exceptional reasons, the financial negotiations will not involve the remuneration rates for staff (no breakdown of fees).
- 2.9.4 Having selected the firm on the basis of, among other things, an evaluation of proposed key professional staff, the Client expects to negotiate a contract on the basis of the experts named in the proposal. Before contract negotiations, the Client will require assurances that the experts will be actually available. The Client will not consider substitutions during contract negotiations unless both parties agree that undue delay in the selection process makes such substitution unavoidable or that such changes are critical to meet the objectives of the assignment. If this is not the case and if it is established that key staff were offered in the proposal without confirming their availability, the firm may be disqualified.

- 2.9.5 The negotiations will conclude with a review of the draft form of the Contract. To complete negotiations the Client and the selected firm will initial the agreed Contract. If negotiations fail, the Client will invite the firm whose proposal received the second highest score to negotiate a contract.
- 2.9.6 The procuring entity shall appoint a team for the purpose of the negotiations.

#### 2.10 Award of Contract

- 2.10.1The Contract will be awarded following negotiations. After negotiations are completed, the Client will promptly notify other consultants on the shortlist that they were unsuccessful and return the Financial Proposals of those consultants who did not pass the technical evaluation.
- 2.10.2The selected firm is expected to commence the assignment on the date and at the location specified in Appendix "A".
- 2.10.3 The parties to the contract shall have it signed within 30 days from the date of notification of contract award unless there is an administrative review request.
- 2.10.4 The procuring entity may at any time terminate procurement proceedings before contract award and shall not be liable to any person for the termination.
- 2.10.5 The procuring entity shall give prompt notice of the termination to the tenderers and on request give its reasons for termination within 14 days of receiving the request from any tenderer.
- 2.10.6 To qualify for contract awards, the tenderer shall have the following:
  - (a) Necessary qualifications, capability experience, services, equipment and facilities to provide what is being procured.
  - (b) Legal capacity to enter into a contract for procurement
  - (c) Shall not be insolvent, in receivership, bankrupt or in the process of being wound up and is not the subject of legal proceedings relating to the foregoing.
  - (d) Shall not be debarred from participating in public procurement.

#### 2.11 Confidentiality

2.11.1Information relating to evaluation of proposals and recommendations concerning awards shall not be disclosed to the consultants who submitted the proposals or to other persons not officially concerned with the process,

until the winning firm has been notified that it has been awarded the Contract.

#### 2.12 Corrupt or Fraudulent Practices

- 2.12.1The procuring entity requires that the consultants observe the highest standards of ethics during the selection and award of the consultancy contract and also during the performance of the assignment. The tenderer shall sign a declaration that he has not and will not be involved in corrupt or fraudulent practices.
- 2.12.2 The procuring entity will reject a proposal for award if it determines that the consultant recommended for award has engaged in corrupt or fraudulent practices in competing for the contract in question.
- 2.12.3 Further a consultant who is found to have indulged in corrupt or fraudulent practices risks being debarred from participating in public procurement in Kenya.

#### **Appendix to Information to Consultants**

The following information for procurement of consultancy services and selection of consultants shall complement or amend the provisions of the information to consultants, wherever there is a conflict between the provisions of the information and to consultants and the provisions of the appendix, the provisions of the appendix herein shall prevail over those of the information to consultants.

#### Clause Reference

- 2.1 The name of the Client is: Insurance Regulatory Authority (IRA)
- 2.1.1 The method of selection is: Quality Cost Based Selection
- 2.1.2 Technical and Financial Proposals are requested: Yes in separate envelopes clearly marked and sealed

The name of the assignment: Provision of Consultancy Services for Extend of Fraud Analysis

The objectives of the assignment: To provide Consultancy Services for Extend of Fraud Analysis

The description of the assignment: As per Terms of reference Section V

2.1.3 A pre-proposal conference will be held: **No** 

The name(s), address (es) and telephone numbers of the Client's official(s) are:

no
rement
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INSURANCE REGULATORY AUTHORITY, 10<sup>th</sup> Floor, Zep-Re Place, Longonot Road, Upperhill, P.O. Box 43505-00100, NAIROBI.

Telephone: +254-20-49960200 E-mail: procurement@ira.go.ke

2.1.4 The Client will provide the following inputs:

The client shall provide relevant documentation, provide letters of introduction of the consultant to the regulated entities, and be responsible for conference facilities for dissemination of findings. However, the client shall not provide administrative support services like transport, computers, printers, materials etc.

- 2.3.3
- (i) The estimated number of professional staff months required for the assignment is: **2 months.**
- (ii) The estimated number of professional staff months required for the assignment is: **The project should not take more than two months.**
- (iii) The minimum required experience of proposed professional staff is:
  - i. Academic Qualifications: Advanced University Degree in Law, Social Sciences, or criminology is required

Experience: - Minimum 10 years relevant work experience.

- ii. A working knowledge of the conducting investigations on financial fraud is required
- iii. Excellent knowledge of the insurance industry
- iv. Proven experience of providing technical advice to multidisciplinary teams in government or national stakeholders.
- v. In-depth knowledge on financial crimes is desirable
- vi. Language: Excellent communication and drafting skills in English is required
- 2.3.4 (i) Training is a specific component of this assignment: **No.** 
  - (ii) Additional information in the Technical Proposal includes: **N/A**
- 2.4.2 Taxes: All taxes are applicable.
- 2.4.6 The Proposal must remain valid for 90 days after the submission date.
- 2.5.2 Consultants must submit One (1) original and one (1) copy along with soft copy in PDF and Word Format in a CD ROM and placed in appropriate envelopes (Technical and Financial).
- 2.5.3 The proposal submission address is:

Insurance Regulatory Authority, 10thFloor, Zep Re Place, Longonot Road, Upperhill, P.O. Box 43505-00100, NAIROBI.

Telephone: +254-20-4996000 E-mail: procurement@ira.go.ke Information on the outer envelope should also include: **Tender No. IRA/181/2019-2020 Provision of Consultancy Services for Extend of Fraud Analysis** 

- 2.5.4 Proposals must be submitted no later than the following date and time: 4<sup>th</sup> March, 2020. The envelopes that will not fit in the Tender Box shall be delivered to the office of the Manager, Procurement on 10<sup>th</sup> floor, Zep Re Place.
- 2.6.1 The address to send information to the Client is:

Insurance Regulatory Authority, 10<sup>th</sup> Floor, Zep Re Place, Longonot Road, Upperhill, P.O. Box 43505-00100, NAIROBI.

Telephone: +254-20-499600 E-mail: procurement@ira.go.ke

#### **Preliminary Evaluation**

The following are Mandatory Requirements which bidders must comply with:-

- (a) Certificate of Registration/Incorporation
- (b) Valid Tax Compliance Certificate from Kenya Revenue Authority (KRA). The certificate should be valid as at the day of tender submission.
- (c) Dully filled Confidential Business Questionnaire Form (MUST be filled and signed by authorized signatory)
- (d) Provide copies of audited accounts for the last three (3) years 2015, 2016 and 2017 where applicable.
- (e) Attach certified copies if Identification Documents (ID's or valid passports) of the owners/Directors of the firms and certified copy of the latest CR12 issued by the Registrar of companies. In case of Partnerships, provide name of partners.
- (f) Attach copy of Valid Single Business Permit from County Government.
- (g) Self-Declaration that the tenderer will not engage in any corrupt or fraudulent practice signed by the Chief Executive Officer/Managing Director and filled in the format required.
- (h) Properly bound document/ well-presented document. All pages of the Tender document should be serialized or serially numbered in the format required.
- (i) Original and copy of the tender document shall be placed in separate sealed envelopes clearly marked Original and Copy and addressed as stated in the invitation to tender.

#### 2.7.1 Criteria for the Technical Evaluation

This will be based on the technical proposal submitted in accordance to the forms provided. The proposal must comply with the requirements of the Terms of Reference (TOR). Compliance with the TOR will be determined solely by IRA. Failure to submit a proposal including the information required by the TOR will factor into IRA's assessment of the level of compliance with the Request for Proposal and may result in rejection of the proposal. The following elements of the criteria shall be used: -

Criteria	Score (0-20)
1. Approach	10
The analytical framework and methodology that is capable of	
answering the project's key questions and deliverables	
2. Subject Matter Expertise	15
Demonstrated understanding of the requested activities and	10
deliverables and the steps required to accomplish them	
Concise description of how the work will be carried out including	
planning and preparations for data collection, quality assurance and report writing	
Solid understanding of different qualitative data management	
techniques	
2 Project Management	20
<b>3. Project Management</b> Demonstrated understanding of their proposed scope of work,	20
including	
Consultant's interpretation and understanding of the overall	
objectives of the consultancy	
Realistic timeline and achievable action plan that will deliver the project on time and on budget - for all the proposed activities and	
deliverables	
Effective staffing and/or team structure consistent with scope of work	
Thoughtful risk identification and mitigation strategies	
Demonstrated success in completing project deliverables on time and within budget	
4. Capabilities and Experience	15
Demonstrated firm experience with similar projects	
Team members with demonstrated skills and experience with similar	
projects and activities	
Well written, comprehensive proposal to cover	
<ul><li>Well written proposal?</li></ul>	
• is it formatted well,	

<ul> <li>void of typographical and spelling errors, and</li> <li>used appropriate templates such as the past experience and budget templates.</li> </ul>	
5. Pitching	20
Oral presentation to be assessed based on ability to demonstrate 1 –	
4 above	
Total Technical Score	80

To qualify for pitching, one should meet mandatory requirements and must attain a score of 70% for criterion 1 – 4

To qualify for financial evaluation, one must have a weighted score of 80% for criterion 1 - 5

The number of points to be assigned to each of the above positions or disciplines shall be determined considering the following two sub criteria.

1. General qualifications*	60
2. Adequacy for the project	40
Total Points	100

<sup>\*</sup>General qualifications includes education, professional qualification etc \*Adequacy for the project has to do with relevant work experience as specified in the requirement

The minimum technical score required to pass: **80**%. The weights given to the Technical and Financial Proposals are:

T = 0.80P = 0.20

#### a) Financial Evaluation

Each of the financial submissions will be divided by the lowest financial quote to determine the financial score of each bidder.

**Weightage**: This section will carry a total of 20 % of the overall evaluation score.

The formula for determining the financial scores is the following:

**Sf** = 100 x  $F_m/F$ , in which  $S_f$  is the financial score,  $F_m$  is the lowest price and F is the price of the proposal under consideration.

The single currency for price conversions is: Kenya Shillings

The source of official selling rates is: Central Bank of Kenya. The date of exchange rates is: the last date on which the proposal will be submitted.

2.8.4 N/A. This tender is eligible for all qualified firms (open to all)

#### b) Combined Technical and Financial Scores

The following formula shall be used: T.S (80%) + F.S (20 %) = T.T.L (100 %)

T.S = Technical Score (as evaluated above)

F.S = Financial Score (as evaluated above)

T.T.L = Total Score

2.10.2 The assignment is expected to commence in March, 2020.

#### SECTION III: TECHNICAL PROPOSAL

#### Notes on the preparation of the Technical Proposals

- 3.1 In preparing the technical proposals the consultant is expected to examine all terms and information included in the RFP. Failure to provide all requested information shall be at the consultants own risk and may result in rejection of the consultant's proposal.
- 3.2 The technical proposal shall provide all required information and any necessary additional information and shall be prepared using the standard forms provided in this Section.
- 3.3 The Technical proposal shall not include any financial information unless it is allowed in the Appendix to information to the consultants or the Special Conditions of contract.

#### SECTION III: TECHNICAL PROPOSAL

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### [\_\_\_\_\_ Date] The Chief Executive Office **Insurance Regulatory Authority** 10th Floor, Zep Re Place, Longonot Road, Upperhill, P.O. Box 43505-00100 Nairobi, Kenya. Ladies/Gentlemen: We, the undersigned, offer to provide the consulting services for \_\_Title of consulting services in accordance with your Request for Proposal dated \_\_\_\_\_\_[Date] and our Proposal. We are hereby submitting our Proposal, which includes this Technical Proposal, [and a Financial Proposal sealed under a separate envelope-where applicable]. We understand you are not bound to accept any Proposal that you receive. We remain, Yours sincerely, \_\_\_\_\_[Authorized Signature]: [Name and Title of Signatory]: \_\_\_\_\_\_[Name of Firm]: \_\_\_\_[Address]:

1. TECHNICAL PROPOSAL SUBMISSION FORM (in Company letterhead)

#### 2. FIRM'S REFERENCES

## Relevant Services Carried Out in the Last Five Years that Best Illustrate Qualifications

Using the format below, provide information on each assignment for which your firm either individually, as a corporate entity or in association, was legally contracted.

Assignment Name:		Country:
Location within Country:		Professional Staff provided by your Firm/Entity(profiles):
Name of Client:		Clients contact person for the assignment:
Client Addres Telephone):	ss (Postal &	No of Staff-Months; Duration of Assignment:
Start Date (Month/Year):	Completion Date (Month/Year):	Approx. Value of services (Kshs)
Name of Associated Consultants. If any:		No. of Months of Professional Staff provided by Associated Consultants:
	Staff (Project Directions performed:	tor/Coordinator, Team Leader, Principal Analyst)
Narrative Descrip	otion of project:	
Description of ac	tual services provid	led by your staff:
G	esentative) 	
Title:		Date

**Note:** Actual signed letters (scanned and appended or otherwise) of recommendations from the various clients for similar projects completed successfully should also be provided. Letters of offer for the various projects shall not suffice.

On the Terms of Reference:	
1.	
2.	
3.	
4.	
5.	
On the data, services and facilities to be provided by the Client:	
1.	
2.	
3.	
4.	
5	

3. COMMENTS AND SUGGESTIONS OF CONSULTANTS ON THE TERMS OF REFERENCE ANDON DATA, SERVICES AND FACILITIES TO BE PROVIDED BY

THE CLIENT.

THE ASSIGNMENT		

4. DESCRIPTION OF THE METHODOLOGY AND WORK PLAN FOR PERFORMING

#### 5. TEAM COMPOSITION AND TASK ASSIGNMENTS

#### 1. Core Technical/Research Staff

Name	Position	Task

#### 2. Support Staff

Name	Position	Task

## 6. FORMAT OF CURRICULUM VITAE (CV) FOR PROPOSED PROFESSIONAL STAFF

Proposed Position:	
Name of Firm:	
Name of Staff:	
Profession:	
Date of Birth:	
Years with Firm: Nationality:	
Membership in Professional Societies:	
Detailed Tasks Assigned:	
Key Qualifications: [Give an outline of staff member's experience and training most pertinent to tasks assignment. Describe degree of responsibility held by staff member on releuprevious assignments and give dates and locations].	
Education:	
[Summarize college/Company and other specialized education of staff member, givenames of schools, dates attended and degree[s] obtained.]	ving
Employment Record:	
[Starting with present position, list in reverse order every employment held. List positions held by staff member since graduation, giving dates, names of employ organizations, titles of positions held, and locations of assignments.]	

#### Certification:

I, the undersigned, certify that these data correctly des	scribe me, my qualifications,
	_ Date:
[Signature of staff member]	
	Date;
[Signature of authorised representative of the firm]	
Full name of staff member:	
Full name of authorized representative:	

#### 7. TIME SCHEDULE FOR PROFESSIONAL PERSONNEL

Months (in the Form of a Bar Chart)

Name	Positio n	Reports Due/ Activities	1	2	3	4	5	6	7	8	9	10	11	12	Number months	of

Reports Due:		
Activities Duration:		
	Signature:(Authorized representative)	-
	Full Name:	_
	Title:	
	Address:	

#### 8. ACTIVITY (WORK) SCHEDULE

#### (a). Field Investigation and Study Items

[1st,2nd,etc, are months from the start of assignment]

[1 ,2 ,000, 000 110	1 <sup>st</sup>	2 <sup>nd</sup>	3 <sup>rd</sup>	4 <sup>th</sup>	5 <sup>th</sup>	6 <sup>th</sup>	$7^{\mathrm{th}}$	8 <sup>th</sup>	9 <sup>th</sup>	10 <sup>th</sup>	11 <sup>th</sup>	12 <sup>th</sup>	
Activity (Work)													

#### (b). Completion and Submission of Reports

Reports	Date
1. Inception Report	
4. Interim Progress Reports	
3. Draft Report	
4. Final Report	

#### 9. CONFIDENTIAL BUSINESS QUESTIONNAIRE FORM

You are requested to give the particulars indicated in Part 1 and either Part 2(a), 2(b) or 2(c) whichever applies to your type of business.

**<u>NB</u>**. Attach Company Registration Certificate or Certificate of Incorporation, Valid Tax Compliance certificate from Kenya Revenue Authority (KRA), Valid Single Business Permit from City Council/ Municipal Council, PIN Certificate with this form.

#### Part 1 - General:

Business Name
Location of Business Premises
Plot No Street/Road
Postal AddressTel. No. (Landline)
Mobile Phone(s):
Website: E-mail:
Nature of Business
Single Business Permit from a Local Authority
No Expiring Date
V.A.T No(Attach Copy of V.A.T Certificate)
Tax Compliance Certificate No Expiring Date
Maximum value of business which you can handle at any one time: K£
Name of your bankers Branch
Part 2 (a) Sole Proprietor:
Your name in full

nve detans of	f partners as follows:		
Name	Nationality	Citizenship Details	Shares
	gistered Company:		
	inal and issued capital of		
ssued K£			
ssued K£		Citizenship	Shares
ssued K£	f all Directors as follows:-		Shares
ssued K£ Give details of	f all Directors as follows:-	Citizenship	Shares
ssued K£ Give details of  Name	f all Directors as follows:-	Citizenship	Shares
Sive details of  Name	f all Directors as follows:-	Citizenship	Shares
Sive details of  Name	f all Directors as follows:-	Citizenship	Shares
Sive details of  Name	f all Directors as follows:-	Citizenship	Shares

# 10. SELF DECLARATION FORMS (r 62) REPUBLIC OF KENYA PUBLIC PROCUREMENT REGULATORY AUTHORITY (PPRA) SELF DECLARATION THAT THE PERSON/TENDERER WILL NOT ENGAGE IN ANY CORRUPT OR FRAUDULENT PRACTICE

I, being a reside	nt
of	
in the Republic of do hereby	
make a statement as follows:-	
A. <b>THAT</b> I am the Chief Executive/Managing Director/Principal	
Officer/Director of (insert name of the	ıe
Company) who is a Bidder in respect of <b>Tender No.</b> for	
(insert tender title/description) for(insert of the Procuring entity) and duly authorized and competent to make this state	
B. THAT the aforesaid Bidder, its servants and/or agents /subcontractors	will not
engage in any corrupt or fraudulent practice and has not been requested to	
inducement to any member of the Board, Management, Staff and/or er	
and/or agents of (insert name of the Procuring entity) which	ch is the
procuring entity.	1
C. <b>THAT</b> the aforesaid Bidder, its servants and/or agents /subcontractors	
offered any inducement to any member of the Board, Management, Staff employees and/or agents of(name of the procuring entity)	and/or
D. <b>THAT</b> the aforesaid Bidder will not engage /has not engaged in any	corrosive
practice with other bidders participating in the subject tender	COTTOOTV
E. <b>THAT</b> what is deponed to hereinabove is true to the best of my know	ledge
information and belief.	
(Title) (Signature) (Date)	
Bidder's Official Stamp	
T ('C (1 ( (1 1 1 ' C ( (1 1 1 )	
I certify that the above information is correct.	
Authorized Signature Date:	
Affix Rubber Stamp	

#### SECTION IV: FINANCIAL PROPOSAL

Notes on preparation of Financial Proposal

- 1. The Financial proposal prepared by the consultant should list the costs associated with the assignment. These costs normally cover remuneration for staff, subsistence, transportation, services and equipment, printing of documents, surveys etc as may be applicable. The costs should be broken done to be clearly understood by the procuring entity.
- 2. The financial proposal shall be in Kenya Shillings or any other currency allowed in the request for proposal and shall take into account the tax liability and cost of insurances specified in the request for proposal.
- 3. The financial proposal should be prepared using the Standard forms provided in this part

#### FINANCIAL PROPOSAL STANDARD FORMS

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1. FINANCIAL PROPOSAL SUBMISSION FORM (in Company letternead) [Date]				
The Chief Executive Officer Insurance Regulatory Authority 10 <sup>th</sup> Floor, Zep Re Place, Longonot Road, Upperhill, P.O. Box 43505-00100 Nairobi, Kenya.				
Ladies/Gentlemen:				
We, the undersigned, offer to provide the consulting services for (				
We remain,				
Yours sincerely,				
: [Authorized Signature]				
: [Name and Title of Signatory]:				
:[Name of Firm]				
:[Address]				

# 2. SUMMARY OF COSTS

Costs	Currency(ies)	Amount(s)
Subtotal		
Taxes		
Total Amount of Financial Proposal		

# 3. BREAKDOWN OF PRICE PER ACTIVITY

Activity	No.:	Description:
Price Component		Amount(s)
Remuneration		
Reimbursable		
Miscellaneous Expenses		
Subtotal		

# 4. BREAKDOWN OF REMUNERATION PER ACTIVITY

Activity No			Name:			
Names	Position	Input (Staff months, days or hours as appropriate.)	Remuneration Rate	Amount		
Regular staff (i) (ii)						
Consultants						
Grand Total						

# 5. REIMBURSABLES PER ACTIVITY

Activity	No:	Name:
11Ctivity	110.	nanc.

No.	Description	Unit	Quantity	Unit Price	Total Amount
1.	Air travel	Trip			
2	Road travel	Kms			
3.	Rail travel	Kms			
4.	Subsistence Allowance	Day			
	Grand Total				

# 6. MISCELLANEOUS EXPENSES

Activity No.	Activity Name:
--------------	----------------

No.	Description	Unit	Quantity	Unit Price	Total Amount
1.	Communication costs (telephone, telegram, telex)				
2.	Drafting, reproduction of reports				
3.	Equipment: computers etc.				
4	Software				
Grand	Grand Total				

# **SECTION V: TERMS OF REFERENCE**

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#### SECTION V: TERMS OF REFERENCE

# TERMS OF REFERENCE: RAPID EVIDENCE ASSESSMENT OF INSURANCE FRAUD

These terms of reference are designed to select and contract a service provider to conduct a rapid evidence assessment (REA) on impact of fraud on the development of the insurance industry in Kenya.

#### 1. BACKGROUND

Insurance fraud has been identified as both a major threat to Kenya's national security as well as realization of the development objectives of the insurance industry in Kenya. The Insurance Regulatory Authority working together with other partners within the justice and legal sector has committed itself within the 2018 – 2022 strategic plan to focus on tackling the root causes and drivers of insurance fraud and the harmful impacts it has on realization of national development policy objectives for the insurance industry. To inform development of insurance fraud prevention interventions, IRA needs to better understand the evidence on drivers of, and effective approaches to addressing, insurance fraud. This work will be coordinated with, and complementary to, the work of other government departments.

#### 2. INSURANCE FRAUD AND DEVELOPMENT

Insurance fraud is particularly damaging because it disrupts development processes as well as perverting the benefits of development. It permeates several professions and whereas it is not necessarily confined to internal institutional processes, it impacts society in general. This in essence provide a sense of the scale of fraud in the insurance industry and need for evidence on insurance fraud. As a financial crime, insurance fraud has potential to infiltrate every sphere of life. Insurance fraudsters often take advantage of institutional weaknesses to capture governance systems and influence the outcome of processes. Insurance fraud undermines growth and prosperity by capturing markets, siphoning resources away from the formal economy, draining economic productivity, and undermining the tax base.

#### 3. PURPOSE AND SCOPE

IRA is committed to ensuring that its policy and programmes are informed by up-todate understanding of the evidence base. Given that contexts keep metamorphosizing, this requires continued but systematic identification of existing work and evidence gaps. Specifically, there is need to better understand the evidence on drivers of, and effective approaches to addressing insurance fraud.

To build our understanding in this area, the Authority wishes to commission a rapid evidence assessment (REA) that will provide a structured review and synthesis of the evidential literature and information on insurance fraud in the insurance industry—including an understanding of the factors which enable insurance fraud to thrive in any given context, and the mechanisms through which insurance fraud impacts (both the stabilizing and destabilizing) on development outcomes.

The REA should primarily draw on the evidence base clearly identified throughout the review where evidence is from, drawing out contextual differences in findings and highlighting where findings are context specific. The term 'Rapid Evidence Assessment' is used in this document to refer to a rigorous and systematic search and synthesis of evidence within a short timeframe. It is similar in nature to a systematic review but acknowledges that methodological concessions are required to ensure the report can be produced in a timely fashion. The following sections outline the approach, expected deliverables, timelines, expected team composition and payment terms.

#### 4. APPORACH

This REA should seek to address the overarching research question 'What is the nature of the impact of insurance fraud on development of the insurance industry in Kenya? The REA should be focused on how insurance fraud affects development and, more importantly, map out both the mechanisms by which fraud impacts on development and the enablers/underlying conditions that facilitate fraud to thrive/operate in any given context.

The consultant should develop the questions to be addressed in the REA in order to effectively bring out the impacts of fraud structured around key themes/priorities? Where possible, the scale and extent of these impacts should be assessed.

This REA should also explore 'how' fraud interacts with processes in the insurance value chain. It is expected the REA to produce an overview, or typology, of the different means and mechanisms by which fraud impacts on the insurance industry in order to better understand risks, important points of connection, entry points and the relative importance of different mechanisms.

It is anticipated there may be a lack of rigorous empirical data and information. It is therefore expected that the proposal will set out how limitations in the evidence base will be dealt with, and the type of data and information the review will include and will be excluded especially for lack methodological transparency.

#### 5. EXPECTED DELIVERABLES

- i. An inception report and work plan detailing the understanding of the terms of reference and a proposed plan of action, with clear milestones and timelines;
- ii. A draft report mapped to purpose for the consultancy
- iii. Complete a comprehensive final report of the assignment at the end of the consultancy.

#### 6. EXPECTED DURATION

60 Calendar days

#### 7. EXPECTED TEAM COMPOSITION

The consultant is expected to have a team that comprises various competencies and skills. However the team leader should meet the following requirements.

#### 8. TERMS OF PAYMENT

- i. Twenty (20) percent of the Contract Price shall be paid on the commencement date and upon submission of the inception report.
- ii. Forty (40) percent of the lump-sum amount shall be paid upon submission of the draft final report.
- iii. Forty (40) percent of the lump-sum amount shall be paid upon submission acceptable final report.

# **SECTION VI - STANDARD FORMS OF CONTRACT**

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# SAMPLE CONTRACT FOR CONSULTING SERVICES

# SMALL ASSIGNMENTS LUMP-SUM PAYMENTS

#### **CONTRACT**

This	Agreement,   [Insert	•	date	of	assignme	nt], 1	by and	
office addre	is situated ess/(hereinafter	at <u>/</u> called "the C						ert Client's
	ered office ultant's address	is situat /(hereinafter		:]				
	REAS the Client ed to as "the Se		ave the	Consu	ıltant perf	orm the	e services	[hereinafter
WHE	REAS the Consu	ultant is will	ing to pe	erform	the said S	ervices	,	
NOW	THEREFORE T	HE PARTIES	S hereby	agree	as follows	:		
1. S	ervices	Appe	ndix A, '	'Terms	-	nce an	d Scope o	specified in of Services," et.
		` ,	ndix B,		-		-	el listed in perform the
		the	form an	nd wit		time p	periods s	e reports in specified in ons."
2. T	erm	period and co <i>date]</i> ,	commentinuing or any	ncing g throi other	on ugh to	as m	[Insert st [Insert	during the arting datelet completion absequently

## 3. Payment A. Ceiling

For Services rendered pursuant to Appendix A, the Client shall pay the Consultant an amount not to exceed\_\_\_\_\_\_\_\_[Insert amount]. This amount has been established based on the understanding that it includes all of the Consultant's costs and profits as well as any tax obligation that may be imposed on the Consultant.

#### B. Schedule of Payments

The schedule of payments	is specified below (Modify in				
order to reflect the output	ut required as described in				
Appendix C.)					
Kshs	upon the Client's receipt of				
a copy of this Contract signed by the Consultant;					
Kshs	upon the Client's receipt of				
the draft report, acceptable to the Client; and					
Kshs	upon the Client's receipt of				
the final report, acceptable	to the Client.				
Kshs	Total				

#### **C.** Payment Conditions

Payment shall be made in Kenya Shillings unless otherwise specified not later than thirty [30] days following submission by the Consultant of invoices in duplicate to the Coordinator designated in Clause 4 here below. If the Client has delayed payments beyond thirty (30) days after the due date hereof, simple interest shall be paid to the Consultant for each day of delay at a rate three percentage points above the prevailing Central Bank of Kenya's average rate for base lending.

# 4. Project Administration

#### A. Coordinator.

The Client designates \_\_\_\_\_\_[insert name] as

Client's Coordinator; the Coordinator will be responsible for the coordination of activities under this Contract, for acceptance and approval of the reports and of other deliverables by the Client and for receiving and approving invoices for payment.

## B. Reports.

The reports listed in Appendix C, "Consultant's Reporting Obligations," shall be submitted in the course of the assignment and will constitute the basis for the payments to be made under paragraph 3.

# 5. Project Performance Standards

The Consultant undertakes to perform the Services with the highest standards of professional and ethical competence and integrity. The Consultant shall promptly replace any employees assigned under this Contract that the Client considers unsatisfactory.

## 6. Confidentiality

The Consultant shall not, during the term of this Contract and within two years after its expiration, disclose any proprietary or confidential information relating to the Services, this Contract or the Client's business or operations without the prior written consent of the Client.

# 7. Ownership of Material

Any studies, reports or other material, graphic, software or otherwise prepared by the Consultant for the Client under the Contract shall belong to and remain the property of the Client. The Consultant may retain a copy of such documents and software.

## 8. Consultant not to be Engaged in certain Activities

The Consultant agrees that during the term of this Contract and after its termination the Consultant and any entity affiliated with the Consultant shall be disqualified from providing goods, works or services (other than the Services and any continuation thereof) for any project resulting from or closely related to the Services.

9. Insurance

The Consultant will be responsible for taking out any

appropriate insurance coverage

10. Assignment

The Consultant shall not assign this Contract or subcontract any portion of it without the Client's prior written

consent.

11. Law
Governing
Contract and
Language

The Contract shall be governed by the laws of Kenya and the language of the Contract shall be English Language.

12. Dispute Resolution

Any dispute arising out of the Contract which cannot be amicably settled between the parties shall be referred by either party to the arbitration and final decision of a person to be agreed between the parties. Failing agreement to concur in the appointment of an Arbitrator, the Arbitrator shall be appointed by the chairman of the Chartered Institute of Arbitrators, Kenya branch, on the request of the applying party.

#### FOR THE CLIENT

#### FOR THE CONSULTANT

Full name;	Full name;	
Title:	Title:	
Signature;	Signature;	
Date;	Date;	

## List of Appendices (Forming Part of the Contract)

Appendix A: -Terms of Reference and Scope of Services

Appendix B: -Consultant's Personnel

Appendix C: -Consultant's Reporting Obligations

#### **ANNEXES**

#### ANNEX 1: LETTER OF NOTIFICATION OF AWARD

To:	Address of Procuring Entity
RE: T	ender No
	Tender Name
	s to notify that the contract/s stated below under the above mentioned tender been awarded to you.
1.	Please acknowledge receipt of this letter of notification signifying your acceptance.
2.	The contract/contracts shall be signed by the parties within 30 days of the date of this letter but not earlier than 14 days from the date of the letter.
3.	You may contact the officer(s) whose particulars appear below on the subject matter of this letter of notification of award.
	(FULL PARTICULARS)

# SIGNED FOR ACCOUNTING OFFICER

# ANNEX 2: FORM RB 1

# REPUBLIC OF KENYA

APPLICATION NOOF20
BETWEEN
APPLICANT
AND
RESPONDENT (Procuring Entity)
Request for review of the decision of the (Name of the Procuring Entity) of
dated theday of20in the matter of Tender No
20
REQUEST FOR REVIEW
I/We,the above named Applicant(s), of address: Physical
addressFax NoTel. NoEmail, hereby request the Public
Procurement Administrative Review Board to review the whole/part of the above
mentioned decision on the following grounds, namely:-
1.
2.
etc.
By this memorandum, the Applicant requests the Board for an order/orders that: -
1.
2.
etc
SIGNED(Applicant)
Dated onday of/20
FOR OFFICIAL USE ONLY
Lodged with the Secretary Public Procurement Administrative Review Board on
day of20

# SIGNED

# **Board Secretary**